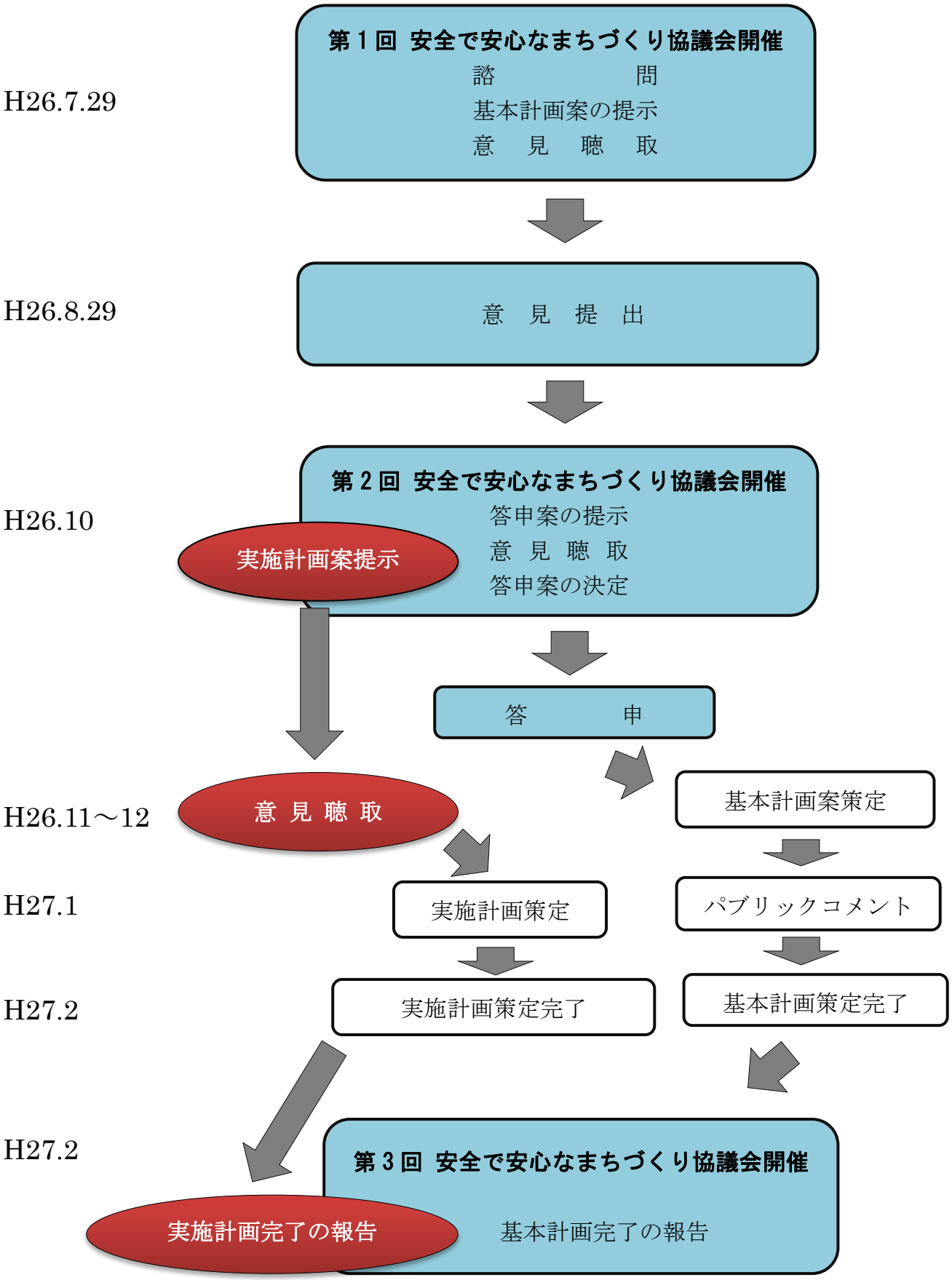安全で安心なまちづくり基本計画策定フロー